

FEDERATION SETTLEMENT.

The Most Densely Populated District in the World
Has Moved.

Although it is known in a general sort of way that the population of New York City is growing in the upper East Side, few realize to what an extent and how rapidly this growth is taking place. The downtown Ghetto has always been regarded as the most congested part of the City, but the population of the upper East Side has increased so tremendously that the congestion there is rapidly drawing to a point where it will far exceed the downtown congestion.

The crowded downtown Ghetto lies between the Bowery, 14th Street, the East River and Catherine Street. The uptown section to be compared with this is that district lying south of 116th Street, east of 5th Avenue and north of 96th Street.

The Relative Increase in the Population of These Districts
Is Vividly Shown by the Following Figures.

<u>1890</u>	to	<u>1900.</u>	}	OR	<u>1890</u>	to	<u>1910.</u>
<u>Downtown</u>		<u>Uptown.</u>			<u>Downtown</u>	<u>Uptown.</u>	
34%		94%	}		60%	229%	
<u>1900</u>	to	<u>1910.</u>					
18%		69%					

This is graphically shown on plate I. The figures on the left represent the increase in population in the 13th Ward which includes the uptown district. The figures on the right represent the increase in the downtown district, that is, wards 7, 10, 11, 13 and 17. These figures are taken from the United States Census. Little imagination is needed to show what

the condition will be in a very few years, even without the great influx of population which will follow after the war.

The census taken by the Police Department in December, 1915, shows that the most crowded block in the City of New York is in this uptown section. This square block has a population of 4727 and lies between 112th and 113th Streets and First and Second Avenues. In this small uptown section of about three-quarters of a square mile, (actually .79 square miles) there are nearly 200,000 people. There are thirty-four square blocks with a population of over 2,000 each. 55% of these people are foreign born and 94% of them are either foreign born or of foreign born parents. Most of them are Hebrews, mostly Russians and a good many of them are Italians. There is about one synagogue or church to every 8000 of these people, but on the other hand there is one saloon to every 700.

How the Needs of the Old Ghetto are Met.

About 20 years ago our European brothers crowded into the downtown section in such vast numbers and in such a short time that the community was quick to feel their needs. In response they gave generously and the Educational Alliance, the Henry Street House and many other such institutions sprang up. In the uptown section the change was gradual. As a result, although the need is now even greater than that downtown, the community was not made to feel it and therefore there are practically no such institutions as downtown. The seriousness of the situation is intensified because most of the people living uptown are in the second stage of Americanization. The young people especially are beginning to feel the freedom of the City

and as they are a little better off financially than their downtown brothers, they are subject to much greater temptations and therefore there is a much greater need for looking after their recreational and social activities.

The community willingly spends over \$425,000 a year for work in settlements and neighborhood houses downtown and maintains over 25 houses to do this work. This money is spent approximately as follows:-

<u>Name of Settlement.</u>	<u>Address.</u>	<u>Amount.</u>
Henry Street Settlement (This settlement spends \$200,000, \$100,000 of which is spent on district nursing and approximately \$20,000 on other than settlement work on Henry Street).	265 Henry Street	\$80,000.
Educational Alliance (This institution has a budget of about \$110,000, but only about \$80,000 can be considered in the nature of neighborhood or settlement work.)	197 E. Broadway	80,000.
Christodora House,	145 Avenue B.	30,000.
Crippled Children's East Side Free School (\$45,000. is spent here but this includes relief work and a summer home).	157 Henry Street,	25,000.
University Settlement,	184 Eldridge Street,	20,000.
Boys Club, (The club spends \$27,000. but part of this goes to camp work)	161 Avenue A.	29,000.
Grace Chapel (\$60,000. is spent here but probably only a third can be considered settlement work).	415 East 13th Street,	20,000.
Music School Settlement, (\$50,000. is spent here but a good deal of this work is school work rather than settlement work)	55 East 3rd St.	20,000.

Jacob A. Riis House,	50 Henry Street,	18,000.
Alfred Corning Clark House,	283 Rivington St.	12,000.
(This figure is only approximated as no reports are issued)		
College Settlement.	94 Rivington Street, 188 Ludlow Street, and 86 First Street,	11,000.
(\$16,700. is spent by this settlement but this includes money for a summer home)		
Recreation Rooms,	186 Chrystie Street,	10,000.
Emanu El Brotherhood,	309 East 6th Street,	10,000.
Madison House,	216 Madison Street,	10,000.
Social Centre Bureau of People's Institute	(P.S. 63, East 4th St.)	10,000.
(The institute spends \$43,000. Only part of this work may be deemed social centre work, however, in the downtown section).		
Free Synagogue,	155 Clinton Street,	10,000.
White Door,	211 Clinton Street,	9,000.
Spanish & Portuguese Sisterhood	86 Orchard Street,	5,000.
(The sisterhood spends \$8,000., but some of this is for relief and probational work)		
Do Ye Next Thing House,	18 Leroy Street	3,000.
(\$6,000. is spent here but this includes relief and fresh air work)		
(New Era Club,	274 E. Broadway,	
(Hamilton House,	72 Market Street,	
(P. S. 62	(24,000.)	4,000.
(P. S. 12.	Heater & Essex Streets, 379 Madison Street, and	
(other institutions about	<u>18,000.</u>
		Total.....\$425,000.

This means that in the downtown district there is spent annually 93¢ per person on work such as settlement or neighborhood work.

How the New Ghetto is Neglected.

As against 93¢ per person in the downtown district, only 12¢ per person is spent uptown. Less than one-twentieth of the amount spent downtown is spent uptown, the entire amount being \$23,000. This is divided as follows:-

Union Settlement,	237 East 104th Street,	\$12,000
(This settlement receives about \$27,000. but most of this money goes for summer homes and relief)		
Federation Settlement,	240 E. 105th Street,	5,000.
Henry Meinhard Memorial,	100 E. 101st Street,	5,000.
Amelia Relief Society,	113 E. 101st Street,	1,000.
(This society spends about \$9000, but \$8,000 of it goes to relief work)		
Total.....		\$23,000.

Only one of these settlements can be said to be well-equipped and this is the Union Settlement (maintained indirectly by the Union Theological Seminary) and this settlement spends over half the entire amount spent in this uptown district.

These facts are shown on Plate II, the uptown district being on the left and included in the larger block is the small amount there spent per person, and on the right hand side corresponding figures for the downtown district. These charts also show that the density of the uptown district is almost as great as that in the most crowded of the downtown districts. The figures obtained are from the census taken by the Police Department, the uptown district being the 39th precinct and the downtown district being the 7th, 13th, 15th and 17th precincts which have the same boundaries as the downtown wards shown on Plate I.

In spite of the hardship that it has felt because of the failure of the community to respond to the needs of the neighborhood,

hood, the Federation Settlement has grown in ten years from its meagre beginnings in a small flat until now it owns three houses in the most crowded part of this over-crowded section. In these houses it has a kindergarten, a religious school, clubs, sewing and cooking classes, game rooms and an out-door gymnasium, and is making its influence felt in the neighborhood. In spite of the poor financial year just closed, it increased its income from dues by \$900 and received donations of over \$1000. In order to run its three houses properly, however, and to do the neighborhood work efficiently, it is absolutely necessary for it to have an additional \$5000 for the coming year. After the war this problem will be even greater. We must be prepared. Will you help in this social preparedness?